

#### UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

REGION 5 77 WEST JACKSON BOULEVARD CHICAGO, IL 60604-3590

JUN 0 1 2011

REPLY TO THE ATTENTION OF:

SR-5J

# CERTIFIED MAIL RETURN RECEIPT REQUESTED

Paul A. Teleki Director of Manufacturing Giles Chemical 200 Brown Street Greendale, Indiana 47025

Re:

In the Matter of Giles Chemical, Greendale, Indiana

Docket Nos: CERCLA-05-2011-0012

EPCRA-05-2011-0017

MM-05-2011-0006

Dear Mr. Teleki:

I have enclosed a Complaint filed against Giles Chemical under Section 109(b) of the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA), as amended, 42 U.S.C. § 9609(b), and Sections 325(b)(2), of the Emergency Planning and Community Right-to-Know Act of 1986 (EPCRA), 42 U.S.C. §11045(b)(2). The Complaint alleges violations of Section 103(a) of CERCLA, 42 U.S.C. § 9603(a), and Sections 304(a) and (c) of EPCRA, 42 U.S.C. §§ 11004(a) and (c).

As provided in the Complaint, if you would like to request a hearing, you must do so in your answer to the Complaint. Please note that if you do not file an answer with the Regional Hearing Clerk within 30 days of your receipt of this Complaint, the Presiding Officer may issue a default order and the proposed civil penalty will become due 30 days later. Mail your answer to Jeffery Trevino, Associate Regional Counsel (C-14J), U.S. EPA, 77 West Jackson Boulevard, Chicago, Illinois 60604.

In addition, whether or not you request a hearing, you may request an informal settlement conference by contacting Ruth McNamara at (312) 353-3193. If you have any legal questions, please contact Jeffery Trevino, Associate Regional Counsel at (312) 886-5729.

Re: In the Matter of Giles Chemical, Greendale, Indiana

Docket Nos: CERCLA-05-2011-0012 EPCRA-05-2011-0017 MM-05-2011-0006

Sincerely,

Steven J. Padovani, Acting Chief **Enforcement and Compliance** Assurance Branch

Enclosures (3) Administrative Complaint **Enforcement Response Policy** Civil Administrative Rules of Practice

cc: Ian Ewusi-Wilson **IDEM** 

> Stephen A. Becker VP, General Counsel & Secretary Premier Magnesia, LLC 300 Barr Harbor Drive, Suite 250 West Conshohocken, Pennsylvania 19428

# UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 5 MM-05-2011-0006

In the Matter DEGEIVE

Docket No. CERCLA-05-2011-0012 EPCRA-05-2011-0017

Giles Chemical Greendale, Indiana

HIN 0 1 2011)

Proceeding to Assess a Civil Penalty Under Section 109(b) of the Comprehensive Environmental Response, Compensation, and Liability Act, and Section 325(b)(2), (c)(1) and (c)(2) of the Emergency Community Right-to-Know Act of 1986

REGIONAL HEARING CLERK
U.S. ENVIRONMENTAL
Responden ROTECTION AGENCY

# Complaint

- 1. This is an administrative proceeding to assess a civil penalty under Section 109(b) of the Comprehensive Environmental Response, Compensation, and Liability Act (CERCLA), as amended, 42 U.S.C. § 9609(b), and Section 325(b)(2), (c)(1), (c)(2) of the Emergency Planning and Community Right-to-Know Act of 1986 (EPCRA), 42 U.S.C § 11045(b)(2), (c)(1), (c)(2).
- 2. The Complainant is, by lawful delegation, the Chief of the Emergency Response Branch 1, United States Environmental Protection Agency (U.S. EPA), Region 5.
- 3. The Respondent is Giles Chemical a limited liability company doing business in the State of Indiana.

#### Statutory and Regulatory Background

- 4. Section 103(a) of CERCLA, 42 U.S.C. § 9603(a), requires any person in charge of a facility to immediately notify the National Response Center (NRC) as soon as that person has knowledge of any release of a hazardous substance from the facility in an amount equal to or greater than the hazardous substance's reportable quantity.
- 5. Section 304(a)(1) of EPCRA, 42 U.S.C. § 11004(a)(1), requires that the owner or operator of a facility must immediately provide notice, as described in Section 304(b) of EPCRA, 42 U.S.C. § 11004(b), if a release of an extremely hazardous substance in quantities

equal to or greater than a reportable quantity occurs from a facility at which hazardous chemicals are produced, used, or stored and such release requires notice under Section 103(a) of CERCLA, 42 U.S.C. § 9603(a).

- 6. Under Section 304(b) of EPCRA, 42 U.S.C. § 11004(b), notice required under 304(a) of EPCRA, 42 U.S.C. § 11004(a), must be given immediately after the release by the owner or operator of a facility to the community emergency coordinator for the local emergency planning committee (LEPC) for any area likely to be affected by the release and to the state emergency planning commission (SERC) of any state likely to be affected by a release.
- 7. Section 304(c) of EPCRA, 42 U.S.C. § 11004(c), requires that, as soon as practicable after a release which requires notice under Section 304(a) of EPCRA, 42 U.S.C. § 11004(a), the owner or operator of the facility must provide written follow-up emergency notice setting forth and updating the information required under Section 304(b), 42 U.S.C. § 11004(b).
- 8. Section 103(a) of CERCLA, 42 U.S.C. § 9603(a), and Section 304 of EPCRA, 42 U.S.C. § 11004, provide a mechanism to alert federal, state, and local agencies that a response action may be necessary to prevent deaths or injuries to emergency responders, facility personnel and local community. A delay or failure to notify could seriously hamper the governments' response to an emergency and pose serious threats to human health and the environment.
- 9. Under 29 C.F.R. § 1910.1200(d)(3), chemicals listed in 29 C.F.R. Part 1910, Subpart Z are hazardous.

#### **General Allegations**

10. Respondent is a "person" as that term is defined under Section 101(21) of CERCLA, 42 U.S.C. § 9601(21).

- 11. Respondent is a "person" as that term is defined under Section 329(7) of EPCRA,42 U.S.C. § 11049(7).
- 12. At all times relevant to this Complaint, Respondent was an owner or operator and person in charge of the facility located at 200 Brown Street, Greendale, Indiana (facility).
- 13. Respondent's facility consists of a building, structure, installation, equipment, storage container or any site or area where a hazardous substance has been deposited, stored, disposed of, or placed, or otherwise come to be located.
- 14. Respondent's facility is a "facility" as that term is defined under Section 101(9) of CERCLA, 42 U.S.C. § 9601(9).
- 15. Respondent's facility consists of buildings, equipment, structures, and other stationary items which are located on a single site or on contiguous or adjacent sites, and which are owned or operated by the same person.
- 16. Respondent's facility is a "facility" as that term is defined under Section 329(4) of EPCRA, 42 U.S.C. § 11049(4).
- 17. Sulfuric acid CAS# 7664-93-9 is a "hazardous substance" as that term is defined under Section 101(14) of CERCLA, 42 U.S.C. § 9601(14).
- 18. Sulfuric acid CAS# 7664-93-9 has a reportable quantity of 1,000 pounds, as indicated at 40 C.F.R. Part 302, Table 302.4.
- 19. Sulfuric acid CAS# 7664-93-9 is listed as a toxic and hazardous substance under OSHA regulations at 29 C.F.R. Part 1910, Subpart Z, and 29 C.F.R. § 1910.1000, Table Z-1
- 20. Sulfuric acid CAS# 7664-93-9 is a "hazardous chemical" within the meaning of Section 311(e) of EPCRA, 42 U.S.C. § 11021(e), and 29 C.F.R. § 1910.1200(c).

- 21. At all times relevant to this Complaint, Sulfuric acid CAS# 7664-93-9 was produced, used or stored at the facility
- 22. Sulfuric acid CAS# 7664-93-9 is an "extremely hazardous substance" according to Section 302(a)(2) of EPCRA, 42 U.S.C. § 11002(a)(2).
- 23. Sulfuric acid CAS# 7664-93-9 has a reportable quantity of 1,000 pounds, as indicated at 40 C.F.R. Part 355, Appendix A.
- 24. On October 13, 2009, at or about 11:19 p.m. ET, a release occurred from Respondent's facility of approximately 17,393 pounds of sulfuric acid (the release).
  - 25. In a 24 hour time period, the release of 17,393 pounds exceeded 1,000 pounds.
- 26. During the release, approximately 17,393 pounds spilled, leaked, pumped, poured, emptied, discharged, escaped, or dumped into the waters of the contiguous zone, surface water, land surface or subsurface strata, and/or water, or land.
- 27. The release is a "release" as that term is defined under Section 101(22) of CERCLA, 42 U.S.C. § 9601(22).
- 28. The release is a "release" as that term is defined under Section 329(8) of EPCRA, 42 U.S.C. § 11049(8).
- 29. Respondent had knowledge of the release on October 14, 2009, at approximately 2:30 a.m. ET.
- 30. The release was one for which notice was required under Section 103(a) of CERCLA, 42 U.S.C. § 9603(a).
  - 31. The release required notice under Section 304(a) of EPCRA, 42 U.S.C. § 11004(a).
  - 32. The release was likely to affect Indiana.
  - 33. At all times relevant to this Complaint, the Indiana State Emergency Response

Commission was the SERC for Indiana under Section 301(a) of EPCRA, 42 U.S.C. § 11001(a).

- 34. The release was likely to affect Dearborn County, Indiana.
- 35. At all times relevant to this Complaint, the Dearborn County Local Emergency Planning Commission was the LEPC for Dearborn County under Section 301(c) of EPCRA, 42 U.S.C. § 11001(c).

#### Count 1

- 36. Complainant incorporates paragraphs 1 through 35 of this Complaint as if set forth in this paragraph.
  - 37. Respondent notified the NRC of the release on October 14, 2009, at 5:54 a.m.
- 38. Respondent did not immediately notify the NRC as soon as Respondent had knowledge of the release.
- 39. Respondent's failure to immediately notify the NRC of the release is a violation of Section 103(a) of CERCLA, 42 U.S.C. § 9603(a).

#### Count 2

- 40. Complainant incorporates paragraphs 1 through 35 of this Complaint as if set forth in this paragraph.
- 41. Respondent notified the Indiana SERC of the release on October 14, 2009, at 3:30 a.m.
- 42. Respondent did not immediately notify the SERC after Respondent had knowledge of the release.
- 43. Respondent's failure to immediately notify the SERC of the release is a violation of Section 304(a) of EPCRA, 42 U.S.C. § 11004(a).

#### Count 3

- 44. Complainant incorporates paragraphs 1 through 35 of this Complaint as if set forth in this paragraph.
  - 45. As of January 27, 2010, Respondent had not notified the LEPC of the release.
- 46. Respondent did not immediately notify the LEPC after Respondent had knowledge of the release.
- 47. Respondent's failure to immediately notify the LEPC of the release is a violation of Section 304(a) of EPCRA, 42 U.S.C. § 11004(a).

#### Count 4

- 48. Complainant incorporates paragraphs 1 through 35 of this Complaint as if set forth in this paragraph.
- 49. As of January 27, 2010, Respondent had not provided written follow-up emergency notice of the release to the SERC.
- 50. Respondent did not provide the SERC written follow-up emergency notice of the release as soon as practicable after the release occurred.
- 51. Respondent's failure to provide written follow-up emergency notice to the SERC as soon as practicable after the release occurred is a violation of Section 304(c) of EPCRA, 42 U.S.C. § 11004(c).

#### Count 5

- 52. Complainant incorporates paragraphs 1 through [71] of this Complaint as if set forth in this paragraph.
- 53. As of January 27, 2010, Respondent had not provided written follow-up emergency notice of the release to the LEPC.

- 54. Respondent did not provide the LEPC written follow-up emergency notice of the release as soon as practicable after the release occurred.
- 55. Respondent's failure to provide written follow-up emergency notice of the release to the LEPC as soon as practicable after the release occurred is a violation of Section 304(c) of EPCRA, 42 U.S.C. § 11004(c).

# **Proposed CERCLA Penalty**

- 56. Section 109(b) of CERCLA, 42 U.S.C. § 9609(b), authorizes U.S. EPA to assess a civil penalty of up to \$25,000 per day of violation of CERCLA Section 103. The Debt Collection Improvement Act of 1996, 31 U.S.C. § 3701, and its implementing regulations at 40 C.F.R. Part 19 increased the statutory maximum penalty to \$27,500 per day of violation that occurred from January 31, 1997 through March 15, 2004. and to \$32,500 per day of violation for violations that occurred after March 15, 2004.
- 57. Section 109(a)(3) of CERCLA, 42 U.S.C. § 9609(a)(3), requires U.S. EPA to consider the nature, circumstances, extent and gravity of the violations, a violator's ability to pay, prior history of violations, degree of culpability, economic benefit or savings resulting from the violation, and any other matters that justice may require, when assessing an administrative penalty under Section 109(b) of CERCLA.
- 58. Based upon an evaluation of the facts alleged in this Complaint and the factors in Section 109(a)(3) of CERCLA, Complainant proposes that the U.S. EPA assess a civil penalty against Respondent of \$31,875 for the CERCLA violation alleged in Count 1 of this Complaint.
- 59. Complainant calculated the CERCLA penalties by evaluating the facts and circumstances of this case with specific reference to the U.S. EPA's "Enforcement Response Policy for Sections 304, 311, and 312 of the Emergency Planning and Community Right-to-

Know Act and Section 103 of the Comprehensive Environmental Response, Compensation, and Liability Act (dated September 30, 1999)," a copy of which is enclosed with this Complaint.

# **Proposed EPCRA Penalty**

- 60. Section 325(b) of EPCRA, 42 U.S.C. § 11045(b), authorizes U.S. EPA to assess a civil penalty of up to \$25,000 per day of violation of EPCRA Section 304. The Debt Collection Improvement Act of 1996, 31 U.S.C. § 3701, and its implementing regulations at 40 C.F.R. Part 19 increased the statutory maximum penalty to \$27,500 per day of violation that occurred from January 31, 1997 through March 15, 2004, and to \$32,500 per day of violation for violations that occurred after March 15, 2004.
- 61. Based upon an evaluation of the facts alleged in this Complaint, and after considering the nature, circumstances, extent and gravity of the violations, the violator's ability to pay, prior history of violations, degree of culpability, economic benefit or saving resulting from the violations, and any other matters that justice may require, Complainant proposes that the U.S. EPA assess a civil penalty against Respondent of \$111,405 for the EPCRA violations alleged in this Complaint. Complainant allocated this proposed penalty to the various EPCRA counts of this Complaint as follows:

Count 2 EPCRA Section 304(a) (SERC): \$15,780

Count 3 EPCRA Section 304(a) (LEPC): \$31,875

Count 4 EPCRA Section 304(c) (SERC): \$31,875

Count 5 EPCRA Section 304(c) (LEPC): \$31,875

#### TOTAL EPCRA SECTION 325 PENALTY \$111,405

62. Complainant calculated the EPCRA penalties by evaluating the facts and circumstances of this case with specific reference to U.S. EPA's "Enforcement Response Policy

for Sections 304, 311, and 312 of the Emergency Planning and Community Right-to-Know Act and Section 103 of the Comprehensive Environmental Response, Compensation, and Liability Act (dated September 30, 1999)," a copy of which is enclosed with this Complaint.

# Rules Governing this Proceeding

The Consolidated Rules of Practice Governing the Administrative Assessment of Civil

Penalties and the Revocation/Termination or Suspension of Permits (Consolidated Rules) at

40 C.F.R. Part 22 govern this proceeding to assess a civil penalty. Enclosed with the Complaint served on Respondent is a copy of the Consolidated Rules.

# Filing and Service of Documents

Respondent must file with the U.S. EPA Regional Hearing Clerk the original and one copy of each document Respondent intends as part of the record in this proceeding. The Regional Hearing Clerk's address is:

Regional Hearing Clerk (E-13J) U.S. EPA, Region 5 77 W. Jackson Boulevard Chicago, IL 60604

Respondent must serve a copy of each document filed in this proceeding on each party pursuant to Section 22.5 of the Consolidated Rules. Complainant has authorized Jeffery Trevino to receive any answer and subsequent legal documents that Respondent serves in this proceeding. You may telephone Jeffery Trevino at (312) 886-6729. His address is:

Jeffery Trevino (C-14J)
Office of Regional Counsel
U.S. EPA, Region 5
77 W. Jackson Boulevard
Chicago, IL 60604

# **Terms of Payment**

Respondent may resolve this proceeding at any time by paying the proposed penalty by sending a certified or cashier's check for the CERCLA violation payable to "EPA Hazardous Substance Superfund," to:

U.S. Environmental Protection Agency Superfund Payments Cincinnati Finance Center P.O. Box 979076 St. Louis, MO 63197-9000

and by sending a certified or cashier's check for the EPCRA violations payable to the "Treasurer, United States of America," to:

U.S. Environmental Protection Agency Fine and Penalties Cincinnati Finance Center P.O. Box 979077 St. Louis, MO 63197-9000

Respondent must include the case name, docket numbers and the billing document number on the check and in the letter transmitting the check. Respondent must simultaneously send copies of the check and transmittal letter to the Regional Hearing Clerk and Jeffery Trevino at the addresses given above, and to:

Ruth McNamara, (SC-6J)
Office of Chemical Emergency
Preparedness and Prevention
U.S. EPA, Region 5
77 West Jackson Blvd.
Chicago, IL 60604

# Answer and Opportunity to Request a Hearing

If Respondent contests any material fact alleged in this Complaint or the appropriateness of any penalty amount, or contends that it is entitled to judgment as a matter of law, Respondent may request a hearing before an Administrative Law Judge. To request a hearing, Respondent

must file a written Answer within 30 days of receiving this Complaint and must include in that written Answer a request for a hearing. Any hearing will be conducted in accordance with the Consolidated Rules.

In counting the 30-day period, the date of receipt is not counted, but Saturdays, Sundays, and federal legal holidays are counted. If the 30-day time period expires on a Saturday, Sunday, or federal legal holiday, the time period extends to the next business day.

To file an Answer, Respondent must file the original written Answer and one copy with the Regional Hearing Clerk at the address specified above.

Respondent's written Answer must clearly and directly admit, deny, or explain each of the factual allegations in the Complaint; or must state clearly that Respondent has no knowledge of a particular factual allegation. Where Respondent states that it has no knowledge of a particular factual allegation, the allegation is deemed denied. Respondent's failure to admit, deny, or explain any material factual allegation in the Complaint constitutes an admission of the allegation.

#### Respondent's Answer must also state:

- a. the circumstances or arguments which Respondent alleges constitute grounds of defense;
- b. the facts that Respondent disputes;
- c. the basis for opposing the proposed penalty; and,
- d. whether Respondent requests a hearing.

If Respondent does not file a written Answer within 30 calendar days after receiving this Complaint, the Presiding Officer may issue a default order, after motion, under Section 22.17 of the Consolidated Rules. Default by Respondent constitutes an admission of all factual allegations in the Complaint and a waiver of the right to contest the factual allegations.

Respondent must pay any penalty assessed in a default order without further proceedings 30 days after the order becomes the final order of the Administrator of U.S. EPA under Section 22.27(c) of the Consolidated Rules.

# Settlement Conference

Whether or not Respondent requests a hearing, Respondent may request an informal conference to discuss the facts alleged in the Complaint and to discuss settlement. To request an informal settlement conference, Respondent may contact Ruth McNamara at (312) 353-3193.

Respondent's request for an informal settlement conference will not extend the 30-day period for filing a written Answer to this Complaint. Respondent may simultaneously pursue an informal settlement conference and the adjudicatory hearing process. Complainant encourages all parties against whom it proposes to assess a civil penalty to pursue settlement through informal conference. However, Complainant will not reduce the penalty simply because the parties hold an informal settlement conference.

U.S. Environmental Protection Agency, Complainant

5-26-11

Steven J. Padovani, Acting Chief

Enforcement & Compliance Assurance Branch

Superfund Division

CERCLA-05-2011-0012

EPCRA-05-2011-0017

MM-05-2011-0006



REGIONAL HEARING CLERK U.S. ENVIRONMENTAL PROTECTION AGENCY In the Matter of: Giles Chemical, Greendale, Indiana Docket Nos. CERCLA-05-2011-0012

EPCRA-05-2011-0017 MM-05-2011-0006

# **Certificate of Service**

I, Ruth McNamara, certify that I filed the original and one copy of the Complaint, docket numbers

with the Regional Hearing Clerk, Region 5, United States Environmental Protection Agency, and that I mailed a copy to the Respondent by first-class, postage prepaid, certified mail, return receipt requested, along with the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits, 40 C.F.R. Part 22, and the Enforcement Response Policy, by placing them in the custody of the United States Postal Service addressed as follows:

Paul A. Teleki Dir. of Manufacturing Giles Chemical 200 Brown Street Greendale, Indiana 47025



REGIONAL HEARING CLERK U.S. ENVIRONMENTAL PROTECTION AGENCY.

on the $\underline{\hspace{0.5cm}}$ day of $\underline{\hspace{0.5cm}}$ $\underline{\hspace{0.5cm}}$ , 201	on the	/ST	day of	June	, 201
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Ruth McNamara

U.S. Environmental Protection Agency

Region 5